



## THE AIIB – A ‘MIDWIFE’ FOR CHINA’S STRUCTURAL REBALANCING

The Asia Infrastructure Investment Bank (AIIB) is only one of China’s financial initiatives designed to improve the regional investment landscape. Others include another development bank, the New Development Bank (NDB), and the Twenty-first Century Silk Road project (also known as the One-Belt One-Road, OBOR) announced in October 2013 and backed by the creation of the USD 40 billion Silk Road Fund by Beijing. Such China-led initiatives target infrastructure investment and should foster economic integration with countries across Central Asia, India, South Asia, the BRIC (Brazil, Russia, India, China) economies and Europe via land and sea routes.

Strategically, Beijing sees the AIIB (and the NDB) as multilateral tools to support its policy banks in financing overseas investment and encouraging Chinese companies to ‘go out’ (or globalise). It also wants to cement its position at the centre of a new economic order with all roads leading to Beijing.

Economically, the ‘go-out’ policy should help revive China’s investment efficiency by providing new opportunities overseas. China’s investment-led growth model is unsustainable, with declining marginal returns on investment since 2000. The gradual rebalancing away from investment has left many sectors with excess capacity, notably steel, cement, solar energy and construction. Promoting infrastructure development abroad helps China export this excess capacity, while boosting the market share of its companies overseas.

Meanwhile, Beijing wants to globalise the renminbi. To do so, it needs to let the currency flow abroad. This can be done by becoming a net importer of goods and services (i.e. worsening the current account balance), by becoming a large exporter of capital (i.e. buying foreign assets, expanding Chinese lending overseas, etc.) or by replicating the post-WWII US strategy of creating the Marshall Plan, the World Bank, the IMF and the like, or a combination of these three moves.

Clearly, the AIIB, NDB and OBOR are geared towards the third way of internationalising the renminbi. This implies an acceleration trend of Chinese capital outflows in the form of foreign direct investment in the coming years. Financing infrastructure projects could be a more attractive alternative to keeping China’s foreign exchange reserves in low-yielding US financial assets.

We would not view the AIIB-facilitated infrastructure investment drive as a way for China to export its excess investment and, hence, revive the investment-led growth model. Rather, investment-led growth can only transition to very gradual consumption-led growth to minimise the shock to the economy.

This is because the marginal propensity to consume (defined as the change in private consumption per unit change in income) is less than 1, meaning that a one-yuan increase in income will only result in a less than one yuan increase in consumption. But a one-yuan cut in investment will reduce GDP by a full yuan (or more, if the knock-on effect of investment in one sector on other sectors is considered). Thus, a one-for-one rebalancing from investment to consumption is inherently negative for growth.

This is an especially acute problem for China because its marginal propensity to consume (MPC) is significantly lower than that of many other countries. According to our research, on average, China’s MPC is only about 0.34, while in many other countries, it is 0.6 or higher.

In other words, if the government were to push for a fast rebalancing (as some observers argue it should) by cutting investment, say by one yuan, and offsetting that reduction by giving one yuan back to the people, GDP would fall by one yuan (or more depending on the knock-on effect), while private consumption would only rise by 34 cents, resulting in a net 66 cent contraction in income.

Hence, the medium-term measures should be to cut investment gradually, or even to keep the investment-to-GDP ratio stable. At the same time, the government should encourage private consumption growth by boosting the marginal propensity to consume through structural reforms such as financial liberalisation (to allow private consumption to be funded by personal borrowing), improving the social safety net (to strengthen consumer confidence) and income growth and redistribution.

The AIIB has the potential to facilitate this expenditure-switching by boosting infrastructure investment to minimise the negative income shock resulting from China’s weak marginal propensity to consume. It should be seen as a medium-term step for facilitating China’s economic transformation. At the same time, it can improve the economic outlook of Asia by boosting regional investment. **n**



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